

INTERGOVERNMENTAL SUPPORT AGREEMENTS COMMUNITY FORUM / BULK PURCHASE EXPLORATION 25 AUG 2021

AGENDA

- Introductions
- IGSA Overview
- Methodology Overview
- IGSA Potential Bulk Purchase Initiatives / Concepts
- Ouestions / Discussion



INTERGOVERNMENTAL SUPPORT AGREEMENTS (IGSA)



Intergovernmental Support Agreements (IGSAs) are collaborative partnership agreements for services, material procurement, and mutual support that can enhance operational effectiveness.

The statute at 10 U.S.C. § 2679 "Installation Support Services: Intergovernmental Support Agreements (IGSA)" (formerly 10 U.S.C. § 2336, re-designated by Sec 351 of Public Law 113-291) authorizes the Secretary of the Navy to enter into a sole source IGSA with a State or local government for installation- support services.

POTENTIAL STAKEHOLDERS

- Local, State and Federal Government Entities
- Community leaders
- Regional planning organizations
- Economic development organizations
- Local schools, colleges, and universities

- Community-based organizations (Chambers of Commerce)
- Military councils and veterans' affairs organizations
- Conservation and environmental organizations
- Hospitals / other medical support agencies



COMMUNITY PARTNERSHIP NEEDS / ASSESSMENT

Identify excess capacities and capabilities

Analyze existing and future gaps in capabilities

Assess the priorities of potential opportunities

Realize economies of scale

Public Works

(Bulk Purchase / Contracted Services)

Encroachment Protections / Conservation Partnering

Emergency Services / Mutual Aid

Community / Installation Support Services

Facility Maintenance and Repair

Education and Training

Water and Energy Resiliency

STRATEGIC ENGAGEMENT METHODOLOGY

IGSA

Sole Source

Benefits:

- Ability to provide, receive, or share installationsupport services
- Not subject to Federal Acquisition Regulations (FAR)
- Not subject to the Davis Bacon Act
- Use wage grades paid by state or local gov'ts
- Managed by installation

Requirements:

- Must enhance mission effectiveness or create efficiencies or economies of scale by reducing costs
- Must be a pre-existing service by partner
- Excludes security guard or fire-fighting functions
- Cannot exceed ten (10) years, but may be renewed
- Must use appropriated funds
- Cannot be used to circumvent the requirements of OMB A-76 (Cannot displace DOD Civilians)
- State or local governments that contract out IGSA work must use a competitive process

CONTRACT

Competitive process

Benefits:

- System of uniform policies and procedures governing acquisitions by a federal executive agencies
- Has a contract specialist to solicit and acquire goods and a contracting officer representative to administer technical details within the Statement of Work

Requirements:

- Solicitation provision and contract clauses IAW the Federal Acquisition Regulation.
- Subject to the Davis Bacon Act must pay contractors no less than the locally prevailing wages and fringe benefits
- Negotiations are not entertained in sealed bidding
- Government engages in discussions with prospective contractor not the prospective client

PROGRAM OBJECTIVES AND OUTCOMES

Objectives

- Cost savings/avoidance for the Navy and Community
- Improve quality of life for Sailors, Families, Community
- Provide training and resources for Navy and surrounding regional and State partners through Strategic Engagement Program (SEP) support
- Leverage Intergovernmental Support Agreements (IGSA) authority that allows for sole source agreements for installation support services as well as other partnership vehicles
- Implement lessons learned and best practices for Navy partnership program

Outcomes

- Understand the partnership process and authorities
- Ongoing partnership development to ensure mission readiness
- Increased installation and community collaboration
- Integrated cost and resource efficiencies
- Established community partnership program with the Navy



IGSA DEVELOPMENT AND APPROVAL PROCESS

•	Identify Opportunities	 CO assigns an IGSA Coordinator CO assigns IPDs to review new/renewing service and purchasing contracts for IGSA opportunities IPDs provide CO and IGSA Coordinator written summaries of identified IGSA opportunities on a quarterly basis IGSA Coordinator consults with legal staff as required CO, assisted by IGSA Coordinator and IPDs prioritizes IGSA list and selects IGSAs to pursue with partners CO, supported by CPLO and IGSA Coordinator initiates contact with community leadership CPLO creates list of stakeholders based upon prioritized IGSA list IPDs assign IGSA Champions to serve as leads for their opportunities
	Determine IGSA Viability	 Interested communities identify community IGSA Champions to work with Installation IGSA Champions Installation and Community IGSA Champions begin development of an IGSA BCA Installation IGSA Champion drafts BCA identifying cost efficiencies and feasible alternatives IPDs review BCA with IGSA Coordinator and CO Installation IGSA Champion drafts IGSA with assistance from IGSA Coordinator and CNRMA OGC PWD IGSA Champions will also consult NAVFAC ACQ staff as necessary Installation IGSA Champion engages Community IGSA Champion for review of draft IGSA Installation IGSA Champion ensures OGC is in contact with community legal staff IGSA Coordinator submits draft BCA and draft IGSA document to CNRMA OGC, N8, and the RPD for review IGSA Coordinator makes any necessary changes based upon regional staff review
	Implement IGSA & Monitor	 •CO & Community Partner sign the agreement •IGSA Coordinator submits signed IGSA and completed BCA to CNRMA N5 •IPD designates a staff member to submit a request for reservation of funds to regional POC for services required using appropriate program request process •Regional Program POC approves/disapproves IGSA request •IPD designates a staff officer to place a task order for services as described in the IGSA •Community Partner performs designated service and submits invoices on a monthly basis •IPD designee reviews invoices for accuracy, verifies services were received satisfactorily, submits invoice to N8 and regional program POCs, and maintains a copy for 6 years •IGSA Coordinator compiles & submits documentation as required by DASN(EI&E) Memo dated 1 Mar 2019

Handbook

STRATEGIC OUTLOOK (TENTATIVE)

Current IGSA Operations Bulk Purchase Contracts Training / Mutual Aid

- Facilities Maintenance
- Elevator Maintenance
- Surfaced Area Maintenance
- Grounds Keeping
- Energy and Water Conservation
- Refuse Collection
- Wastewater Treatment
- Custodial Services
- GIS / LiDAR
- Pest Control
- Tree and Vegetation Maintenance

- Bulk Purchasing
- Fire Alarm Maintenance
- Environmental Monitoring (endangered species)
- Traffic Signal Maintenance
- Natural Resource Surveys
- Transportation Services
- Counseling / Healthcare
- Medical Services
- Recreational Services
- "Comprehensive Base Operations Services" (i.e. Presidio of Monterey)

POTENTIAL IGSA CONCEPTS / SHARED SERVICES



Bulk Material Purchasing Agreements

 Rock Salt / De-Icing
 Gravel Supporting Roads & Rail
 Asphalt / Concrete Materials

- Service Contracts / Agreements
- Prescribed / Controlled Burning Services & Training
- Encroachment & Conservation Partnering
- Emergency Service / Mutual Aid & Training
- Disaster Recovery / Resiliency



- Health and Wellness Supplies
- Bulk Material Purchasing Agreements
- Mutual Aid for Emergency Services
- Transportation Maintenance
- Sanitary Infrastructure
- Service Agreements

Roadway Salt / Winter Road Treatment:

Tons of salt needed to complete base size and priority #1 parking lots per year (cost can vary depending on order dates):

• ~ 1,650 tons of treated salt

Avg. cost \$231,000.00

~ 1,000 tons of clean salt for Brine Mix

Avg. cost \$120,000.00

Rock / Gravel / Sand Purchases:

Tons of gravel required for reimbursable and direct funded requirements throughout the year:

• ~7,720 Avg. tons of gravel

Avg. cost \$231,600.00

Potential Partners: Indiana Department of Transportation / Counties / Cities



Types of Rock Material:

INDOT 53 INDOT 11 INDOT 8 INDOT 2 INDOT RIP RAP INDOT SAND

State of Indiana – Dept. of Administration & Dept. of Transportation Ouantity Purchase Award (OPA) Programs:

ROAD SALT (IDOA):

https://www.in.gov/idoa/procurement/active-contracts-and-qpas/qpa-supplemental-information/indianaroad-salt-program/

- 2020/2021 Pricing & Participate Example (Divided by INDOT District Areas) Includes Delivery
- Vendor Manager Tanner Ballinger, 317-233-2436

The duties of the Contractor are set forth, attached hereto, and fully incorporated herein:

A. Participating Entities

The participating entities on the QPA are attached hereto as Exhibit A – List of Awarded Entities & Pricing. Additional State Agencies and Local Entities that are not listed on Exhibit A may purchase from the awarded Contractor the commodities and services listed for the INDOT district in which they are located at that district's QPA price upon mutual agreement between both parties. Additional State Agencies and Local Entities that are not listed on Exhibit A are bound to all contract terms, including minimum and maximum percent purchase amount (80% -120%).

ROAD SALT (IDOA) – 2022/2021 Vincennes District Past Example:

TREATED SALT:						
	City of Prinæton	300	Ton	Treated Salt	Gibson	
Vincennes - 60	City of Washington	600	Ton	Treated Salt	Daviess	
AWARDED VENDOR:	Evansville Vanderburgh School Corporation	250	Ton	Treated Salt	Vanderburgh	
CARGILL Pricing:	Martin County Highway Department	100	Ton	Treated Salt	Martin	
\$95.67 per ton, deliverd.	Town of Ferdinand	45	Ton	Treated Salt	Dubois	
	Town of Paoli	120	Ton	Treated Salt	Orange	1,41
UNTREATED SALT:						•
	City of Bedford	600	Ton	Untreated Salt	Lawrence	
	City of Evansville	3000	Ton	Untreated Salt	Vanderburgh	
	City of Huntingburg Street Dept.	140	Ton	Untreated Salt	Dubois	
	CITY OF JASPER (STREET DEPT.)	500	Ton	Untreated Salt	Dubois	
	City of Vincennes Street Dept.	400	Ton	Untreated Salt	Knox	
	Daviess County Highway Department	50	Ton	Untreated Salt	Daviess	
	Daviess County Highway Department	150	Ton	Untreated Salt	Daviess	
Vincennes - 60	Dubois County Highway	400	Ton	Untreated Salt	Dubois	
AWARDED VENDOR: COMPASS MINERALS	Knox County Highway Dept	200	Ton	Untreated Salt	Knox	
	Perry County Highway Dept.	200	Ton	Untreated Salt	Perry	
Pricing: \$69.31 per ton, deliverd.	Town of Bloomfield	40	Ton	Untreated Salt	Greene	
deliveru.	Town of Darmstadt	50	Ton	Untreated Salt	Vanderburgh	
	Town of Ferdinand	45	Ton	Untreated Salt	Dubois	
	University of Southern Indiana	100	Ton	Untreated Salt	Vanderburgh	
	Vanderburgh County Highway Dept.	2500	Ton	Untreated Salt	Vanderburgh	
	Warrick County	600	Ton	Untreated Salt	Warrick	
	Warrick County	600	Ton	Untreated Salt	Warrick	
	Warrick County	1000	Ton	Untreated Salt	Warrick	10,575

BULK MATERIAL PURCHASE / GENERAL SERVICES

<u>State of Indiana – Dept. of Administration Quantity Purchase Award (QPA)</u> <u>https://www.in.gov/idoa/procurement/active-contracts-and-qpas/qpa-supplemental-information/all-current-qpas/</u>

Automatic External Defibrillators and Accessories Credit Card Payment Processing Services Equipment Maintenance Management Program Fuel & Re-Refined Oil / Fleet Fuel Cards Interpretation Services **Janitorial Services** Library Cards Mailing Equipment / Printing & Mailing Services

Managed Service Provider (IT / Admin)

Marketing, Public Relations, Advertising Mobile Voice & Data Communications Equipment (Radio) MRO (Maintenance/Repair/Operations) / Tires and Services Office Equipment / Furniture / Supplies Pest Control Services Procurement/Travel Credit Card Salt: Road Salt / Pavement & Water Softener Salt Security Services / Uniform & Industrial Laundry Vehicles, Parts, and Maintenance / Vehicle Leasing

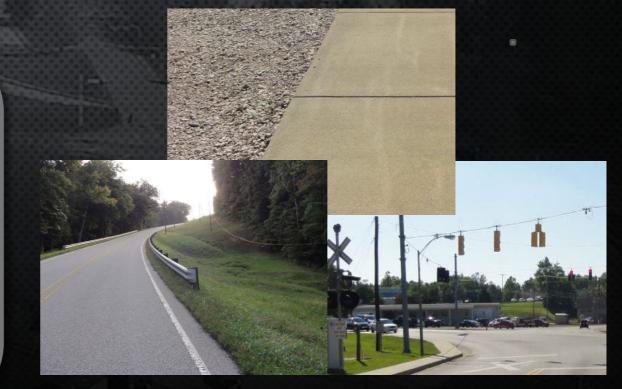
<u>State of Indiana – Dept. of Transportation Quantity Purchase Award (OPA) :</u> <u>https://www.in.gov/indot/doing-business-with-indot/procurement/</u>

Note: Some Materials & Services Awards can not be extended to agencies (Review List at Website)

Potential Purchase & Service Examples:

Aggregate Materials / Asphalt / Cement

Corrugated Polyethylene Pipe, Couplings, and Accessories Attenuators - Energy Absorption Systems / Barrier Parts Waterborne Traffic Paint / Thermoplastic Pavement Markings Light Poles & Accessories / Traffic Light Equipment / Cabinets Pipe Liner / Survey Equipment





OPEN DISCUSSION

QUESTIONS / CONTACTS

MARK DOBBS

Community Planning Liaison Officer Naval Support Activity Crane

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JAMES.TEHERO@SIASOLUTIONS.COM

FRED WEGLEY

support Facilitator

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WHITE RIVER MILITARY COORDINATION

BACK UP SLIDES / EXAMPLES

SUPPORT CONTRACT SERVICES / IGSA OPPORTUNITIES

FY21 & Upcoming IDIQ Contract Solicitations:

ΓΟΝΤΟΑ ΟΤ ΤΙΤΙ Ε	EXPIRES	CONTRACTOR	<u>SET-</u>		AVERAGE UAL AMOUNT
<u>CONTRACT TITLE</u>	<u>EAFIRES</u>	CONTRACTOR	ASIDE	AININ	UALAMOUNT
Hazardous Waste Disposal	3-Jul-21	Applied Technology	SB	\$	1,000,000.00
x		Republic Services of			
Refuse/Recycling	31-Aug-21	Indiana	Unrestricted	\$	665,000.00
		Maven Construction		\$	3,000,000.00
Roof Repairs & Replacement	24-Oct-21	& Env	WOSB		
Tank Testing Inspection &		Harrell Contracting			
Repairs	26-Dec-21	Inc	SB	\$	130,000.00
Swimming Pool Maintenance					
& Repairs	26-Apr-22	Indiana Pools & Spas	SB	\$	15,000.00
Asbestos/Lead/Mold		Maven Construction			
Abatement	16-Nov-22	& Env	SB	\$	1,000,000.00





SB = Small Business -- Any type of small business can submit a proposal

WOSB = Woman-Owned Small Business - Only woman-owned small businesses can submit a proposal.

Unrestricted = Any size of business (both large and small) can submit proposal.

NISH = Set-aside as sole source action for people with disabilities

CONTRACT SERVICES AND SUPPORT OPPORTUNITIES

CONTRACT TITLE	EXPIRES	CONTRACTOR	<u>SET-</u> ASIDE	AVERAGE ANNUAL AMOUNT
Railroad Maint & Repairs	7-Mar-23	All Track	Unrestricted	\$ 3,200,000.00
Fire Protection Inspections	11-Jun-23	Mastercraft Mechanical	SB	\$ 35,000.00
Custodial Services	31-Aug-23	Titan Facility Services	SB	\$ 2,400,000.00
NISH Custodial 3291/3324/3334& Misc.	30-Nov-23	First Chance Center	NISH	\$ 295,000.00
Electrical Services	23-May-24	B&D Electric	SB	\$ 3,000,000.00
Horizontal Construction	13-Jun-24	Milestone Contractors LP	Unrestricted	\$ 5,000,000.00
Grounds Maintenance	23-Jul-24	Logsdon & Son Inc	SB	\$ 2,100,000.00
Invasive Species	22-Sep-24	EcoLogic LLC	SB	\$ 150,000.00
Pest Control Services	2-Mar-25	Inter Tec	SB	\$ 215,000.00
Environmental Sampling	31-Jul-25	CJ Seto	SB	\$ 140,000.00
Magazine Maintenance &		Krempp Construction		
Repairs	3-Aug-25	Inc	SB	\$ 2,000,000.00
VTE Maintenance & Repair	27-Sep-25	Murphy Elevator	SB	\$ 95,000.00







MUTUAL AID / TRAINING / PARTNERING OPPORTUNITIES

• <u>Emergency Service / Mutual Aid & Training:</u>

- 911 Memorandum of Agreement w/ Area Counties (Training & Testing)
- Fire & EM Training (PELHAM Bloomfield Partnership)
- Police / Security Forces Qualifications (Range Partnerships) None
- Mutual Aid Agreements (Fire & Training)
 - Numerous Area County Townships (Greene & Martin Co.)
 - City of Bedford, Washington, Montgomery, Sullivan
 - Southeast Daviess Fire District
 - Loogootee, Odon, & Cannelberg Volunteer Fire Depts.

• Disaster Recovery / Resiliency:

- Other Federal & Response Coordination (FEMA / Red Cross / Etc)
- Indiana Homeland Security / Joint Operations Center
- Defense Support of Civil Authorities (DSCA) Process
 - Note: Different from National Guard Activation by Governor





MUTUAL AID / TRAINING / PARTNERING OPPORTUNITIES

Prescribed / Controlled Burning Services & Training:
 US Forest Service / State DNR / Others

Encroachment & Conservation Partnering:

- US Navy & NSA Crane REPI Program / Agreements
- WRMCA Land Conservation Webtool
- Proposed Southern Indiana Sentinel Landscape Initiative

Education Partnerships / Workforce Development:

- Indiana University / Purdue University / Westgate Academy
- NSWC STEM Outreach / Pitch Competitions / Etc
- Regional Opportunities Initiative (ROI) Programs

















